Dear Mr. Port:

The Select Subcommittee on the Coronavirus Crisis is examining the devastating impact of the coronavirus crisis on residents and workers of nursing homes, including at facilities owned by your company. We are writing to seek documents and information regarding the deaths of men and women in your company’s nursing homes during the coronavirus outbreak, the conditions that may have contributed to these deaths, and any steps taken to protect residents and workers from further tragedy.

The coronavirus pandemic has taken a severe toll on Americans in nursing homes. Over one-third of America’s more than 115,000 coronavirus deaths have been among residents or employees of nursing homes and other long-term care facilities.¹ The pandemic is impacting facilities in all 50 states, with one in four facilities reporting at least one coronavirus case and one in five reporting at least one death.² The impact has been particularly pronounced in long-term care facilities with a higher proportion of African American or Latino residents.³

At a June 11, 2020, Subcommittee briefing, health experts and affected Americans stated that many nursing homes do not have adequate testing, personal protective equipment, and infection control measures to protect vulnerable residents and workers in these facilities. Briefers explained that the Trump Administration has not provided a comprehensive national


strategy, testing supplies, protective equipment, and oversight to ensure nursing homes take the necessary steps to stop the spread of the virus.4

At the Subcommittee’s briefing, participants also described how business practices at many long-term care facilities, including understaffing, low pay, and lack of paid leave for workers, contribute to this crisis. Briefers emphasized the need for accountability and transparency with respect to federal funding that many nursing home operators have received.5

The Ensign Group is one of the largest for-profit nursing home chains in the United States and has experienced severe coronavirus outbreaks at its facilities. More than 170 Americans have died and more than 350 have been infected at facilities owned by your company, with at least seven of your facilities reporting outbreaks of 20 cases or more.6 Riverbend Post Acute Rehabilitation in Kansas City, Kansas had a significant outbreak of the virus, with approximately 132 of its residents and staff members contracting the disease and 36 deaths.7

**Deficiencies in Testing, Personal Protective Equipment, and Infection Control**

Testing residents and workers for the coronavirus is essential to preventing the spread of the virus in nursing homes.8 On May 18, 2020, the Centers for Medicare and Medicaid Services (CMS) recommended that nursing homes test all residents and staff for coronavirus, and perform weekly retesting of staff, to try to detect and stop the spread of the virus.9 However, many facilities across the country still lack adequate testing supplies and have failed to meet CMS testing recommendations.10 The Trump Administration has largely deferred to individual states

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5 Id.


and nursing homes on testing, explaining, “States, territories, and tribes are responsible for formulating and implementing testing plans,” and noting, “Ultimately, nursing homes are responsible for the health and safety of their residents.”

Personal protective equipment (PPE) such as masks, gowns, and gloves, as well as hand sanitizer and cleaning supplies, are also essential to limiting the spread of the coronavirus. Yet many front-line workers at nursing homes around the country have reported they are not being provided with PPE and other essential supplies by the facilities at which they work. Workers have been forced to wear protective gear for longer than its intended use, don homemade cloth masks and trash bags, or go without PPE as they care for residents and complete their work. CMS data confirms that hundreds of nursing homes lack adequate PPE. Working in a nursing home without adequate protective equipment increases the risk of spreading the virus.

In light of the highly contagious nature of the coronavirus and the vulnerability of nursing home residents, facilities need to institute infection control and prevention measures to curtail the spread of the virus. However, a recent Government Accountability Office (GAO) report found


15 Hundreds of Nursing Homes Ran Short on Staff, Protective Gear as More Than 30,000 Residents Died During Pandemic, Washington Post (June 4, 2020) (online at www.washingtonpost.com/business/2020/06/04/nursing-homes-coronavirus-deaths/).


17 Centers for Disease Control and Prevention, Infection Control Guidance (May 18, 2020) (online at www.cdc.gov/coronavirus/2019-ncov/hcp/infection-control-recommendations.html); Centers for Disease Control and Prevention, Morbidity and Mortality Weekly Report, COVID-19 in a Long-Term Care Facility – King County,
the long-term care industry has a “widespread and persistent” pattern of deficiencies. GAO found “most nursing homes had an infection prevention and control deficiency cited in one or more years from 2013 through 2017 (13,299 nursing homes, or 82 percent of all surveyed homes)” such as staff who “did not regularly use proper hand hygiene or failed to implement preventive measures during an infection disease outbreak.” The report warned, “Many of these practices can be critical to preventing the spread of infectious diseases, including COVID-19.”18

Recent reports indicate that many long-term care facilities failed to utilize appropriate infection control practices during the pandemic. CMS inspections have found that some nursing homes had severe deficiencies in infection control that placed residents’ health and safety in “immediate jeopardy,” including staff members who failed to wash their hands, wear masks, or follow isolation protocols.19 For example, an inspector found that a Sunrise Senior Living facility in Kansas called Brighton Gardens of Prairie Village “failed to ensure staff presenting with signs and symptoms of COVID-19 did not work in the facility” and concluded that this “deficient practice increased the risk for transmission and/or development of COVID-19” and placed residents in the affected unit “in Immediate Jeopardy.”20

Understaffing, Low Pay, and Lack of Paid Leave at For-Profit Nursing Homes

Approximately 70 percent of long-term care facilities in the United States are for-profit and more than half are chain-affiliated.21 Data from CMS and other research shows that for-profit and chain-affiliated long-term care companies tend to receive lower ratings under the Five-Star Quality Rating System, provide lower quality of care, and experience more safety deficiencies than non-profit facilities.22


Over the past decade, many for-profit and chain-affiliated long-term care companies have taken steps to maximize profits for their corporate owners at the expense of protecting their residents and workers. Research regarding the impact of private equity buyouts on quality of care at nursing homes has found that “buyouts lead to significantly lower quality of care, as measured by Five Star ratings generated by CMS” and by the rate of readmission to a hospital within 30 days of entering the nursing home. The measures typically taken by private equity firms and other private owners to increase profitability—including reducing staffing levels, increasing patient volume, and failing to pay living wages or benefits to staff—also appear to have had the effect of worsening coronavirus outbreaks in nursing homes.

Chronic understaffing is a pervasive problem in the long-term care industry. One study found that approximately 75 percent of nursing homes do not have adequate staffing levels. For example, over the past three years, dozens of facilities operated by Life Care Centers of America have been cited during inspections for not having enough health care workers to properly care for patients. Due to understaffing, workers come in contact with more patients and have less time to ensure that sufficient infection control and prevention measures are taken, such as following proper hand-washing protocols between each patient. This leads to the spread of the coronavirus more widely through facilities.

As workers have fallen sick with the coronavirus or stayed home to self-quarantine, to care for children, or for other reasons, staffing shortages have worsened. More than 2,000 nursing homes recently reported staffing shortages to CMS. Across the country, there have been harrowing reports of workers struggling to provide care for upwards of 80 to 100 patients while working double and triple shifts. Residents have received a troubling lack of attention as a result. Family members of residents have reported serious neglect, including seeing their loved ones unfed, left sitting in soiled diapers or lying on the floor for hours at a time, going unwashed for days, and developing bedsores after being left in their beds or wheelchairs for prolonged periods.

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periods. Family members also report that nursing homes have failed to provide timely information about outbreaks and symptoms experienced by their loved ones—sometimes only notifying them of a problem after their loved ones passed away. Such practices unquestionably fall short of the care Americans expect for the most vulnerable amongst us.

Low wages also appear to have contributed to the spread of the virus. According to the Bureau of Labor Statistics, the average pay at nursing homes in 2019 was $29,650 for nursing assistants and $26,380 for orderlies, which is just above the national poverty level for a family of four ($25,750 in 2019 and $26,200 in 2020). Due to low pay, many nursing home employees need to work second jobs at other facilities to make ends meet, which increases their risk of contracting the virus and spreading it to nursing home residents and workers.

The refusal of many long-term care facilities to provide medical insurance and paid sick leave to their staff has created additional risks during the coronavirus pandemic. According to a recent SEIU survey, 64 percent of nursing home workers are not receiving paid sick leave if they contract the virus and 72 percent are not receiving paid sick time if they have to self-quarantine for two weeks. Some workers report coming to work sick or with symptoms of the virus.

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31 Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation, 2019 Poverty Guidelines (online at aspe.hhs.gov/2019-poverty-guidelines); Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation, Poverty Guidelines (Jan. 8, 2020) (online at aspe.hhs.gov/poverty-guidelines).


33 Most Nursing Home Workers in New Survey Say ‘Life Is At Risk’ Daily from Coronavirus, Time Magazine (June 9, 2020) (online at time.com/5850207/nursing-home-workers-survey/).
to work sick and not seeking medical care because they cannot afford to take an unpaid day off from work or pay for a doctor’s visit. This creates a risk that sick workers will spread the virus to residents and other staff.

**Lack of Transparency in Federal Funding**

Congress has enacted a series of funding measures to support certain businesses impacted by the coronavirus crisis. This includes billions of dollars in relief funds paid to long-term care facilities through the Coronavirus Aid, Relief, and Economic Security (CARES) Act and the Paycheck Protection Program and Health Care Enhancement Act, as well as short-term loans made available through Medicare’s Accelerated Payment Program. For example, Genesis HealthCare received a grant of $180 million under the CARES Act and $158 million in advance Medicare payments from the Accelerated Payment Program.

The Trump Administration’s distribution of the funds to long-term care facilities and other companies under the CARES Act and other programs has been marked by a lack of transparency. Recipients must agree to use the funds for certain purposes related to the outbreak, but there has been little public reporting on how nursing home operators have actually used the funds. Transparency is critically important to ensure that these taxpayer funds are used appropriately to help the residents and workers of long-term care facilities.

**Requests for Documents and Information**

We request that you produce the following documents and information by June 30, 2020. Unless otherwise specified, please provide the following information for the period covering January 1, 2020, to the present:

1. Documents sufficient to identify the ownership and organizational structure of the company and any entity owned (in whole or in part), operated, or affiliated with the company, including but not limited to subsidiaries, affiliates, and related.

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34 Scared and Sick Amid COVID-19: US Nursing Home Workers Afraid to Blow the Whistle, The Guardian (May 5, 2020) (online at www.theguardian.com/world/2020/may/05/us-nursing-homes-coronavirus-outbreak);


entities. Please provide the name and a brief description of the services each company provides;

2. A list of all long-term care facilities owned by, operated by, or affiliated with the company, or any of the company’s subsidiaries or affiliates, in the United States, including the name and address of each facility. Please also include a brief description of the level of care offered by each facility, such as skilled nursing, assisted living, or in-patient rehabilitation;

3. For each facility described in response to Request 2, please provide the following information:
   a. The total number of beds; the total number of residents (including a breakdown of the number of patients whose care is paid for by Medicare or Medicaid); demographic information for these residents; daily staffing levels broken down by job description category (such as medical director, infection preventionist, registered nurse, licensed practical/vocational nurse, certified nursing aide, nurse aide in training, dietary aide, and housekeeping); ratios of staff to residents and staff hours per resident; and, for each month, the average hourly pay for staff broken down by job description category;
   b. The total number of individuals at the facility confirmed or suspected to have contracted the coronavirus (including a breakdown of the number of resident infections and staff infections); the total number of deaths at the facility confirmed or suspected to relate to the coronavirus (including a breakdown of the number of resident deaths and staff deaths); the total number of coronavirus tests that have been performed (including a breakdown of the number of tests performed on residents and staff); and whether the facility has been designated as a COVID-only facility;
   c. A detailed description of the facility’s available quantities of (i) personal protective equipment and other medical supplies (broken down by N95 respirator masks; surgical masks; face shields; isolation gowns; surgical gowns; goggles; disposable caps; disposable shoe covers; disposable gloves; hand sanitizer; and cleaning supplies) and (ii) tests and testing supplies for the coronavirus. Please also provide a description of the estimated time to exhaustion of the supplies and current plans to acquire and distribute additional supplies to each facility;
   d. A detailed description of any shortages the facility has experienced in any of the items listed in Request 3(c) relating to the coronavirus, including type, dates, and the estimated number of individuals impacted by the shortage; and
   e. Information regarding the total number of nurse aides or other staff employed at any facility since January 1, 2020, who have not completed a state-approved training and competency evaluation, including the term of employment, weekly hours worked, average hourly pay per month, and whether the facility has any plans to complete the training and competency evaluation program for the staff member; and
4. All documents or communications regarding formal or informal complaints made about the company or any affiliate, facility, or employee thereof relating to the coronavirus, including complaints made in a judicial or administrative proceeding, by a regulating entity, directly to the company, or in any other manner;

5. A description of all compensation paid to senior executives of the company from January 1, 2020, to the present, including salary, incentive compensation (in any form including cash bonuses, stock grants, stock options, and promote fees), and fringe benefits;

6. For the company and each entity responsive to Request 1, please provide the following information for each year from 2018 to the present:
   a. The entity’s total revenue, revenue from Medicare, revenue from Medicaid, and net income;
   b. From January 1, 2015, to the present, whether the entity has been found to have violated any federal or state laws or regulations, including but not limited to findings from state surveys or other inspections. If so, please provide a complete list, including the date and description, of all such violations and copies of all investigative or inspection reports; and
   c. From January 1, 2015, to the present, whether the entity has reached a settlement with or paid any fines to any federal or state law enforcement entity related to a potential violation of any federal or state laws or regulations or deficiencies in providing care. If so, please provide a complete list, including the date and description, of all such settlements or fines; and

7. For the company and any entity responsive to Request 1, all communications with any federal official or employee relating to or arising from the coronavirus;

8. A description of all funding the company or any entity responsive to Request 1 received under the Coronavirus Aid, Relief, and Economic Security (CARES) Act, the Paycheck Protection Program and Health Care Enhancement Act, the Accelerated and Advance Payment Program, or any other emergency funding provided by the federal government related to the coronavirus, including the program under which the funding was provided, the amount and date of receipt, and a detailed description of how the funds were spent;

9. A description of any additional fees charged by the company or any entity responsive to Request 1 to Medicare, Medicaid, private insurers, or residents related to the coronavirus. For purposes of this request, the term “additional fees” means charges assessed in addition to the daily or monthly fees normally charged by a facility per bed, such as fees for coronavirus testing, meal delivery to residents in isolation, or personal protective equipment or other medical supplies required to care for coronavirus-infected patients; and
10. All policies, protocols, and procedures (including drafts, modifications, training materials, and any other formal or informal guidance) concerning: the coronavirus (including policies on infection control and prevention, testing, and use of personal protective equipment); employee benefits offered to staff at the company’s facilities (including the availability of employer-sponsored health insurance and paid leave); information-sharing with residents, families of residents, and government officials; emergency preparedness (including policies governing pandemics); infection prevention and control; and tracking inventory for personal protective equipment, medical supplies, coronavirus tests, and testing supplies.

Modeled after the Truman Committee during World War II, the Select Subcommittee on the Coronavirus Crisis was established by the U.S. House of Representatives on April 23, 2020, pursuant to House Resolution 935, “to conduct a full and complete investigation” of the “efficiency, effectiveness, equity, and transparency of the use of taxpayer funds and relief programs to address the coronavirus crisis,” the nation’s “preparedness for and response to the coronavirus crisis,” and “any other issues related to the coronavirus crisis.”

An attachment to this letter provides additional instructions for responding to the Committee’s request. If you have any questions regarding this request, please contact Committee staff at (202) 225-4400.

Sincerely,

[Signature]

James E. Clyburn
Chairman

Enclosure

cc: The Honorable Steve Scalise, Ranking Member
Responding to Oversight Committee Document Requests

1. In complying with this request, produce all responsive documents that are in your possession, custody, or control, whether held by you or your past or present agents, employees, and representatives acting on your behalf. Produce all documents that you have a legal right to obtain, that you have a right to copy, or to which you have access, as well as documents that you have placed in the temporary possession, custody, or control of any third party.

2. Requested documents, and all documents reasonably related to the requested documents, should not be destroyed, altered, removed, transferred, or otherwise made inaccessible to the Committee.

3. In the event that any entity, organization, or individual denoted in this request is or has been known by any name other than that herein denoted, the request shall be read also to include that alternative identification.

4. The Committee’s preference is to receive documents in electronic form (i.e., CD, memory stick, thumb drive, or secure file transfer) in lieu of paper productions.

5. Documents produced in electronic format should be organized, identified, and indexed electronically.

6. Electronic document productions should be prepared according to the following standards:

   a. The production should consist of single page Tagged Image File (“TIF”), files accompanied by a Concordance-format load file, an Opticon reference file, and a file defining the fields and character lengths of the load file.

   b. Document numbers in the load file should match document Bates numbers and TIF file names.

   c. If the production is completed through a series of multiple partial productions, field names and file order in all load files should match.

   d. All electronic documents produced to the Committee should include the following fields of metadata specific to each document, and no modifications should be made to the original metadata:

      BEGDOC, ENDDOC, TEXT, BEGATTACH, ENDATTACH, PAGECOUNT, CUSTODIAN, RECORDTYPE, DATE, TIME, SENTDATE, SENTTIME, BEGINDATE, BEGINTIME, ENDDATE, ENDTIME, AUTHOR, FROM, CC, TO, BCC, SUBJECT, TITLE, FILENAME, FILEEXT, FILESIZE, DATECREATED, TIMECREATED, DATELASTMOD, TIMELASTMOD,
7. Documents produced to the Committee should include an index describing the contents of the production. To the extent more than one CD, hard drive, memory stick, thumb drive, zip file, box, or folder is produced, each should contain an index describing its contents.

8. Documents produced in response to this request shall be produced together with copies of file labels, dividers, or identifying markers with which they were associated when the request was served.

9. When you produce documents, you should identify the paragraph(s) or request(s) in the Committee’s letter to which the documents respond.

10. The fact that any other person or entity also possesses non-identical or identical copies of the same documents shall not be a basis to withhold any information.

11. The pendency of or potential for litigation shall not be a basis to withhold any information.

12. In accordance with 5 U.S.C. § 552(d), the Freedom of Information Act (FOIA) and any statutory exemptions to FOIA shall not be a basis for withholding any information.

13. Pursuant to 5 U.S.C. § 552a(b)(9), the Privacy Act shall not be a basis for withholding information.

14. If compliance with the request cannot be made in full by the specified return date, compliance shall be made to the extent possible by that date. An explanation of why full compliance is not possible shall be provided along with any partial production.

15. In the event that a document is withheld on the basis of privilege, provide a privilege log containing the following information concerning any such document: (a) every privilege asserted; (b) the type of document; (c) the general subject matter; (d) the date, author, addressee, and any other recipient(s); (e) the relationship of the author and addressee to each other; and (f) the basis for the privilege(s) asserted.

16. If any document responsive to this request was, but no longer is, in your possession, custody, or control, identify the document (by date, author, subject, and recipients), and explain the circumstances under which the document ceased to be in your possession, custody, or control.

17. If a date or other descriptive detail set forth in this request referring to a document is inaccurate, but the actual date or other descriptive detail is known to you or is otherwise apparent from the context of the request, produce all documents that would be responsive as if the date or other descriptive detail were correct.
18. This request is continuing in nature and applies to any newly-discovered information. Any record, document, compilation of data, or information not produced because it has not been located or discovered by the return date shall be produced immediately upon subsequent location or discovery.

19. All documents shall be Bates-stamped sequentially and produced sequentially.

20. Two sets of each production shall be delivered, one set to the Majority Staff and one set to the Minority Staff. When documents are produced to the Committee, production sets shall be delivered to the Majority Staff in Room 2157 of the Rayburn House Office Building and the Minority Staff in Room 2105 of the Rayburn House Office Building.

21. Upon completion of the production, submit a written certification, signed by you or your counsel, stating that: (1) a diligent search has been completed of all documents in your possession, custody, or control that reasonably could contain responsive documents; and (2) all documents located during the search that are responsive have been produced to the Committee.

**Definitions**

1. The term “document” means any written, recorded, or graphic matter of any nature whatsoever, regardless of how recorded, and whether original or copy, including, but not limited to, the following: memoranda, reports, expense reports, books, manuals, instructions, financial reports, data, working papers, records, notes, letters, notices, confirmations, telegrams, receipts, appraisals, pamphlets, magazines, newspapers, prospectuses, communications, electronic mail (email), contracts, cables, notations of any type of conversation, telephone call, meeting or other inter-office or intra-office communication, bulletins, printed matter, computer printouts, teletypes, invoices, transcripts, diaries, analyses, returns, summaries, minutes, bills, accounts, estimates, projections, comparisons, messages, correspondence, press releases, circulars, financial statements, reviews, opinions, offers, studies and investigations, questionnaires and surveys, and work sheets (and all drafts, preliminary versions, alterations, modifications, revisions, changes, and amendments of any of the foregoing, as well as any attachments or appendices thereto), and graphic or oral records or representations of any kind (including without limitation, photographs, charts, graphs, microfiche, microfilm, videotape, recordings and motion pictures), and electronic, mechanical, and electric records or representations of any kind (including, without limitation, tapes, cassettes, disks, and recordings) and other written, printed, typed, or other graphic or recorded matter of any kind or nature, however produced or reproduced, and whether preserved in writing, film, tape, disk, videotape, or otherwise. A document bearing any notation not a part of the original text is to be considered a separate document. A draft or non-identical copy is a separate document within the meaning of this term.

2. The term “communication” means each manner or means of disclosure or exchange of information, regardless of means utilized, whether oral, electronic, by document or otherwise, and whether in a meeting, by telephone, facsimile, mail, releases, electronic
message including email (desktop or mobile device), text message, instant message, MMS or SMS message, message application, or otherwise.

3. The terms “and” and “or” shall be construed broadly and either conjunctively or disjunctively to bring within the scope of this request any information that might otherwise be construed to be outside its scope. The singular includes plural number, and vice versa. The masculine includes the feminine and neutral genders.

4. The term “including” shall be construed broadly to mean “including, but not limited to.”

5. The term “Company” means the named legal entity as well as any units, firms, partnerships, associations, corporations, limited liability companies, trusts, subsidiaries, affiliates, divisions, departments, branches, joint ventures, proprietorships, syndicates, or other legal, business or government entities over which the named legal entity exercises control or in which the named entity has any ownership whatsoever.

6. The term “identify,” when used in a question about individuals, means to provide the following information: (a) the individual’s complete name and title; (b) the individual’s business or personal address and phone number; and (c) any and all known aliases.

7. The term “related to” or “referring or relating to,” with respect to any given subject, means anything that constitutes, contains, embodies, reflects, identifies, states, refers to, deals with, or is pertinent to that subject in any manner whatsoever.

8. The term “employee” means any past or present agent, borrowed employee, casual employee, consultant, contractor, de facto employee, detaine, fellow, independent contractor, intern, joint adventurer, loaned employee, officer, part-time employee, permanent employee, provisional employee, special government employee, subcontractor, or any other type of service provider.

9. The term “individual” means all natural persons and all persons or entities acting on their behalf.